



# TILLAMOOK COUNTY BOARD OF COMMISSIONERS NOTICE OF MEETING AGENDAS

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## BOARD OF COMMISSIONERS

**Erin D. Skaar**, Chair  
*eskaar@co.tillamook.or.us*

**Mary Faith Bell**, Vice-Chair  
*mfbell@co.tillamook.or.us*

**David Yamamoto**, Commissioner  
*dyamamoto@co.tillamook.or.us*

## CONTACT

Tillamook County Courthouse  
201 Laurel Avenue  
Tillamook, Oregon 97141  
503.842.3403  
[www.co.tillamook.or.us](http://www.co.tillamook.or.us)

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## COMMUNITY UPDATE MEETING

**Tuesday, March 21, 2023 at 8:00 a.m.**  
*Teleconference and KTIL-FM at 95.9*

## BOARD MEETING

**Wednesday, March 22, 2023 at 9:00 a.m.**  
**Board of Commissioners' Meeting Room 106**  
*County Courthouse, Teleconference, and Live Video at [tctvonline.com](http://tctvonline.com)*

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## AGENDAS

### **COMMUNITY UPDATE – 2023-03-21 COMMUNITY UPDATE AUDIO.MP4**

CALL TO ORDER: Tuesday, March 21, 2023 8:00 a.m.

1. 00:24 Welcome and Board of Commissioners' Roll Call
2. 01:09 Adventist Health Tillamook
3. 05:00 Nehalem Bay Health Center & Pharmacy
4. 07:15 Tillamook Family Counseling Center
5. 11:15 Sheriff's Office
6. 13:22 Board of Commissioners
7. Cities
  - 38:11 Manzanita
  - 41:24 Rockaway Beach
  - 41:58 Garibaldi
  - 43:02 Tillamook
  - 51:36 South County

**ADJOURN – 8:54 a.m.**

## **MEETING – 2023-03-22 BOCC MEETING AUDIO.MP4**

**(Commissioner Bell Absent – Out of Office)**

CALL TO ORDER: Wednesday, March 22, 2023 9:00 a.m.

1. 02:34 Welcome & Request to Sign Guest List
2. 03:00 Pledge of Allegiance
3. Public Comment:  
03:19 Library Conference Concerns/Tiffany Jacob  
05:48 Library Conference Concerns/April Bailey
4. 08:51 Non-Agenda Items: There were none.

### **CONSENT CALENDAR**

5. 08:56 Change of Ownership Limited On-Premises Liquor License Application: Grateful Bread Bakery & Restaurant
6. 09:08 Annual Liquor License Renewal Applications for Bayside Market; Beaver Shell; Bunkhouse Restaurant; By the Sea Grocery; Cape Kiwanda RV Resort; Center Market #26; Chester's Hometown; Headlands Coastal Lodge & Spa; Inn at Cape Kiwanda; Kelly's Brighton Marina; Megpies Bakery Café; Nehalem Shell; Neskowin Beach Golf Course; Nestucca Bay Creamery Cheese Shop; Pacific City Shell; Pacific Oyster; Pelican Pub; Riverhouse Nestucca; Roseanna's; Sandlake Grocery; The Oar House Bar & Grill; The Schooner Restaurant & Lounge; Upstairs Bar & Grill; Tillamook Cheese Factory

A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board approved the consent calendar.

### **LEGISLATIVE – ADMINISTRATIVE**

7. 10:41 Discussion and Consideration of an Order in the Matter of Changing Customer and Franchise Rates for Municipal Solid Waste, Yard Debris, and Commingled Recycling Disposal at the Tillamook, Manzanita, and Pacific City Transfer Stations/David McCall, Solid Waste Program Manager, Public Works

A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board signed Order #23-009 and SWSD #23-001.

8. 17:18 Discussion and Consideration of an Order in the Matter of Transferring the Ownership of the Collection Franchise for Solid Waste Collection Franchisee Nestucca Valley Sanitary Service/David McCall, Solid Waste Program Manager, Public Works
- A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board signed Order #23-010 and SWSD #23-002.
9. 21:25 Discussion and Consideration of Modification #20 to Agreement #3491 Professional Services Agreement with Don G. Averill Recycling, Inc. Transfer Station Operation, Transport and Disposal for Processing of Solid Waste/David McCall, Solid Waste Program Manager, Public Works
- A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board signed the modification.
10. 23:50 Oregon Department of Forestry Announcement of 2023 Yard Debris Program Dates and Introduction of Walter Waibel, Permanent Forest Officer, Oregon Department of Forestry/David McCall, Solid Waste Program Manager, Public Works
11. 29:15 Discussion and Consideration of an Out-of-State Travel Request for Donald Allgeier to Attend the 2023 American Library Association Annual Conference & Exhibition in Chicago, Illinois, 6/23-6/27/2023/Donald Allgeier, Library Director
- A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Chair signed the travel request.
12. 40:00 Discussion and Consideration of a Third Amendment to the Granicus Service Agreement with Granicus, LLC for Short-Term Rental Program Online Services/Sarah Absher, Director, Department of Community Development
- A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Chair signed the amendment.
13. 43:49 Discussion and Consideration of Amendment #3 to Intergovernmental Colocation Agreement with Oregon Department of Transportation at Wilson River Communications Site/John Spence, Communications System Administrator, Radio Communications Department
- A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board signed the amendment.
14. 48:00 Discussion and Consideration of a Comprehensive Opioid, Stimulant, and Substance Abuse Program Grant Application/Commissioner Erin Skaar
- A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board approved the grant application.

15. 55:36 Discussion and Consideration of an Intergovernmental Agreement with Portland State University for Professional Services/Rachel Hagerty, Chief of Staff

A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Chair signed the agreement.

16. 1:01:50 Discussion and Consideration of a Letter of Intent to Purchase Real Property from Lindsay Emmons for Tax Foreclosed County Owned Property Previously Offered at the February 13, 2023 Land Sale Auction, Parcel #6, Township 1N, Range 10 West, Section 05CD, Tax Lot 5500/Rachel Hagerty, Chief of Staff

A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board approved the letter of intent to purchase.

17. 1:04:12 Discussion and Consideration of a Letter of Intent to Purchase Real Property from Lindsay Emmons for Tax Foreclosed County Owned Property Previously Offered at the February 13, 2023 Land Sale Auction, Parcel #7, Township 1N, Range 10 West, Section 05CD, Tax Lot 5400/Rachel Hagerty, Chief of Staff

A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board approved the letter of intent to purchase.

18. 1:05:38 Discussion and Consideration of a Land Sale Contract in Favor of Eduardo P. Miranda for Tax Foreclosed County Owned Property Previously Offered at the February 13, 2023 Land Sale Auction, Parcel #1, Township 3N, Range 10W, Section 29AA, Tax Lot #800/Rachel Hagerty, Chief of Staff

A motion was made by Commissioner Yamamoto and seconded by Chair Skaar. The motion passed with two aye votes. The Board signed the contract.

19. 1:08:03 Board Concerns: There were none.

20. 1:08:11 Board Announcements

**Chair Skaar recessed the meeting at 10:09 a.m. to go into executive session pursuant to ORS 192.660(2)(h).**

**Chair Skaar reconvened the meeting at 10:40 a.m. – 2023-03-22 BOCC MEETING AUDIO.MP4 PART II**

**ADJOURN – 10:40 a.m.**

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## JOIN THE BOARD OF COMMISSIONERS' MEETINGS

The board is committed to community participation and provides opportunity for public attendance during meetings via in-person and teleconference.

- **Community Update Meetings: Tuesdays at 8:00 a.m.**
  - Teleconference: Dial 971-254-3149, Conference ID: 736 023 979#
  - Radio: KTIL-FM at 95.9
  
- **Board Meetings: Wednesdays at 9:00 a.m.**
  - County Courthouse: Board of Commissioners' Meeting Room 106, 201 Laurel Avenue, Tillamook
  - Teleconference: Dial 971-254-3149, Conference ID: 736 023 979#
  - Live Video: [tctvonline.com](http://tctvonline.com)

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## MEETING INFORMATION AND RULES

- Matters for discussion and consideration by the board shall be placed on an agenda prepared by the staff and approved by the board chair. Any commissioner may request items on the agenda.
- Public hearings are formal proceedings publicized through a special public notice issued to media and others. Public hearings held by the board are to provide the board an opportunity to hear from the public about a specific topic. Public hearings are therefore different regarding audience participation at board meetings.
- Commissioners shall be addressed by their title followed by their last name.
- Commissioners shall obtain approval from the chair before speaking or asking questions of staff, presenters, and public. As a courtesy, the chair shall allow an opportunity, by the commissioner who has the floor, to ask immediate follow-up questions.
- A majority of the board shall constitute a quorum and be necessary for the transaction of business.
- All board meeting notices are publicized in accordance with public meeting laws.
- All board meetings shall commence with the Pledge of Allegiance.
- The chair will utilize the gavel as needed to maintain order, commence and adjourn meetings, and signal approval of motions.
- The board reserves the right to recess to executive session as may be required at any time during these meetings, pursuant to ORS 192.660(1).
- The courthouse is accessible to persons with disabilities. If special accommodations are needed for persons with hearing visual, or manual impairments who wish to participate in the meeting, contact (503) 842-3403 at least 24 hours prior to the meeting so that the appropriate communications assistance can be arranged.

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## **PUBLIC COMMENT**

- Providing public comment is an opportunity for constituents to be heard and express their views to the board.
- The board allows public comment at board meetings during the public comment period designated on the agenda.
- Comments are limited to one per person and per agenda item.
- Comments must be related to the agenda item(s) previously registered to comment on.
- The allotted time for public comments is two minutes per person; this time may not be allotted to another speaker. The chair may, at their sole discretion, further limit or expand the amount of time.
- The public comment opportunity is not a discussion, debate, or dialogue between the speaker and the board, which may or may not respond.
- Members of the public do not have the right to disrupt the meeting; the board may prohibit demonstrations such as booing, hissing, or clapping.
- Remarks containing hate speech, profanity, obscenity, name calling or personal attacks, defamation to a person, people, or organization, or other remarks the board deems inappropriate will not be allowed.
- Failure to follow all rules and procedures may result in not being able to provide public comment and/or being removed from the meeting.

## **In-Person Procedures**

- Sign in before the meeting begins and indicate your desire to provide public comment and which agenda item you would like to comment on. When your name is announced, please come forward to the table placed in front of the dais and for the record, first identify yourself, area of residence, and organization represented, if any.

## **Virtual Procedures**

- Register by sending an email to [publiccomments@co.tillamook.or.us](mailto:publiccomments@co.tillamook.or.us) by 12:00 p.m. on the Tuesday prior to the board meeting. The email must contain all of the following information:
  - Full name, area of residence, and phone number.
  - Agenda item(s), you wish to comment on.
- Once registered, and before the start of the meeting, board staff will email a Microsoft Teams meeting link.
- When logged in to the meeting you must remain muted with your camera off until your name is called, then you unmute and turn on your camera.
- The chair may require those providing virtual comment to turn on their camera while providing comment or testimony.

## **Written Procedures**

- Written comments may be mailed to 201 Laurel Avenue, Tillamook, Oregon 97141 or emailed to: [publiccomments@co.tillamook.or.us](mailto:publiccomments@co.tillamook.or.us).
- Written comments received by 12:00 p.m. on the Tuesday prior to the board meeting will be distributed to the board and posted online. All written comments submitted become part of the permanent public meeting record.

## **AGENDAS**

### **COMMUNITY UPDATE**

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1. Welcome and Board of Commissioners' Roll Call
2. Adventist Health Tillamook
3. Coastal Caucus
4. Tillamook County Community Health Center
5. Nehalem Bay Health Center & Pharmacy
6. Tillamook Family Counseling Center
7. Sheriff's Office
8. Emergency Management
9. Board of Commissioners
10. Cities
  - a. Manzanita
  - b. Nehalem
  - c. Wheeler
  - d. Rockaway Beach
  - e. Garibaldi
  - f. Bay City
  - g. Tillamook
  - h. South County

### **ADJOURN**

## **MEETING**

CALL TO ORDER: Wednesday, March 22, 2023 9:00 a.m.

1. Welcome & Request to Sign Guest List
2. Pledge of Allegiance
3. Public Comment
4. Non-Agenda Items

## **CONSENT CALENDAR**

5. Change of Ownership Limited On-Premises Liquor License Application: Grateful Bread Bakery & Restaurant
6. Annual Liquor License Renewal Applications: Bayside Market; Beaver Shell; Bunkhouse Restaurant; By the Sea Grocery; Cape Kiwanda RV Resort; Center Market #26; Chester's Hometown; Headlands Coastal Lodge & Spa; Inn at Cape Kiwanda; Kelly's Brighton Marina; Megpies Bakery Café; Nehalem Shell; Neskowin Beach Golf Course; Nestucca Bay Creamery Cheese Shop; Pacific City Shell; Pacific Oyster; Pelican Pub; Riverhouse Nestucca; Roseanna's; Sandlake Grocery; The Oar House Bar & Grill; The Schooner Restaurant & Lounge; Upstairs Bar & Grill; Tillamook Cheese Factory

## **LEGISLATIVE – ADMINISTRATIVE**

7. Discussion and Consideration of an Order in the Matter of Changing Customer and Franchise Rates for Municipal Solid Waste, Yard Debris, and Commingled Recycling Disposal at the Tillamook, Manzanita, and Pacific City Transfer Stations/David McCall, Solid Waste Program Manager, Public Works
8. Discussion and Consideration of an Order in the Matter of Transferring the Ownership of the Collection Franchise for Solid Waste Collection Franchisee Nestucca Valley Sanitary Service/David McCall, Solid Waste Program Manager, Public Works
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10. Oregon Department of Forestry Announcement of 2023 Yard Debris Program Dates and Introduction of Walter Waibel, Permanent Forest Officer, Oregon Department of Forestry/David McCall, Solid Waste Program Manager, Public Works
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13. Discussion and Consideration of Amendment #3 to Intergovernmental Colocation Agreement with Oregon Department of Transportation at Wilson River Communications Site/John Spence, Communications System Administrator, Radio Communications Department
14. Discussion and Consideration of a Comprehensive Opioid, Stimulant, and Substance Abuse Program Grant/Commissioner Erin Skaar
15. Discussion and Consideration of an Intergovernmental Agreement with Portland State University for Professional Services/Rachel Hagerty, Chief of Staff
16. Discussion and Consideration of a Letter of Intent to Purchase Real Property from Lindsay Emmons for Tax Foreclosed County Owned Property Previously Offered at the February 13, 2023 Land Sale Auction, Parcel #6, Township 1N, Range 10 West, Section 05CD, Tax Lot 5500/Rachel Hagerty, Chief of Staff
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19. Board Concerns
20. Board Announcements

## **ADJOURN**

### **OTHER MEETINGS AND ANNOUNCEMENTS**

The Local Public Safety Coordinating Council (LPSCC) teleconference will be held on **Monday, March 20, 2023** at **12:00 p.m.** The teleconference number is 1-971-254-3149, Conference ID: 113 785 794#

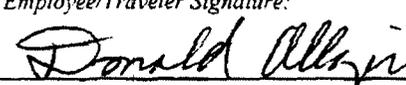
The Commissioners will hold a Board Briefing on **Wednesday, March 22, 2023** at **2:00 p.m.** to discuss weekly Commissioner updates. The meeting will be held in the Board of Commissioners' Meeting Room 106 in the Tillamook County Courthouse, 201 Laurel Avenue, Tillamook, Oregon. The teleconference number is 1-971-254-3149, Conference ID: 736 023 979#.

The Commissioners will attend a Tillamook Lightwave meeting on **Tuesday, March 28, 2023** at **9:30 a.m.** The teleconference number is 1-253-215-8782, conference ID: 899 5732 9678.

PLEASE COMPLETE ALL SECTIONS IN YELLOW. WHERE DOLLAR AMOUNT DOES NOT APPLY LEAVE AT \$0.00  
THIS FORM IS FILLABLE. AMOUNTS & TOTALS WILL CALCULATE AUTOMATICALLY

TILLAMOOK COUNTY TRAVEL AUTHORIZATION 01/01/2023-12/31/2023

Please complete this form and obtain required signatures *before* travelling.

1. Name of Employee/Traveler: Donald Allgeier		2. Date: 03/07/2023	
3. Training Related/Conference (if yes, attach Agenda): <input checked="" type="radio"/> Yes <input type="radio"/> No		4. Airfare/Railfare: Confirmation Number:	
5. Name of Conference or Training: American Library Association Annual Conference		6. Conference/Training Cost: \$ 385.00	
7. Itinerary: Destination (City, State): Chicago, IL  Est. Departure Date: <u>June 23, 2023</u> Time:  Est. Return Date: <u>June 27, 2023</u> Time:		8. Lodging Reservation Information: Hotel Name: _____ Address: _____ Phone number: _____ Confirmation Number: _____	
9. Miscellaneous Expenses: (Identify Specific Expenses: Taxis, Shuttles, Etc.) a. _____ c. _____ b. _____ d. _____		10. Lodging Rate: Amount per Night: Tax per Night: Total per Night: \$ 0.00	
11. Meals: (Please CHECK which rate you are using in ONE box below) Daily Meal Rate without receipts (See policy): <input type="checkbox"/> CONUS Rate with detailed receipts and accounting: <input type="checkbox"/>  *Daily Rate: _____ *(Standard rate or City Conus Rate)  # of Meals x Rate Total		Number of Nights: x _____ Total Lodging: \$ 0.00	
Breakfast: _____ \$ 0.00 Lunch: _____ \$ 0.00 Dinner: _____ \$ 0.00 Total Meals: \$ 0.00		12. Cost of Trip: Airfare/Railfare: \$ 0.00 Lodging: \$ 0.00 Meal Per Diem: \$ 0.00 Personal Car Miles: \$ 0.00 Training/Conference Cost: \$ 385.00 Miscellaneous: \$ 0.00 Total Not To Exceed: \$ 385.00	
13. Personal Car Miles Total miles round trip: x 0.655 \$ 0.00			
14. Purpose of Trip (Be Specific): This will be a learning and participatory conference. I am on the Board of the CORE division of the American Library Association and will be attending the meeting for that. I will also use the opportunity to learn about best practices in libraries that can be brought back to Tillamook County and connect with vendors about library business.			
15. Approved for Payment:			
Meal Per Diem: \$ 0.00		Transportation: \$ 0.00	
Personal Car Miles: \$ 0.00		Training/Conference: \$ 385.00	
Misc: \$ 0.00		Total \$ 385.00	
Lodging: \$ 0.00			
16. Employee/Traveler Signature: 		Date: 3/7/23	
17. Department Head/Designee Signature: 		Date: 3/7/23	
18. Board of Commissioner's Signature (Required for Out-Of-State) 		Date: 3/22/23	

# Rates & Registration

Register Now (<https://shibboleth.compusystems.com/alaannual.php>)

*“There is absolutely nothing like it! I have been to many conferences, but nothing at this level. To have everyone there was incredible. I just loved it so much! It was a once in a lifetime experience!”*

– 2022 Annual Conference Attendee

## Take advantage of early rate discounts through March 31!

As part of the **Full Registration** package, you will have access to educational programming; exhibitors and LIVE stages in the Library Marketplace; Opening and Closing sessions; ALA President's Program; Auditorium Speakers; the Job Placement Center; and so much more. **Full Registration** covers Thursday, June 22 through Tuesday, June 27, and all sessions except for Preconferences and optional Ticketed Events.

**Exhibits-Only Registration** allows access to the Library Marketplace only (Saturday through Monday).

## Registration Rates

**Early:** Through March 31 | **Advance:** April 1 - June 16 | **Standard:** June 17 - June 27



## **ALA Member**

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**Early –\$385**

**Advance –\$440**

**Standard –\$490**

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*ALA and Division Members. Must show proof of membership.*

## **Other Member**

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**Early – \$240**

**Advance – \$260**

**Standard – \$300**

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*(Non-Salaried, Retired, Student, Support Staff, Trustee). Must show proof of membership.*

## **Non-Member**

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**Early – \$500**

**Advance – \$575**

JUNE 22-27, 2023

# ALA ANNUAL CONFERENCE & EXHIBITION

CHICAGO  
#ALAAC23

## Education Program Preview

*Education for library professionals, by library professionals.  
See a preview of education programs by topic below.*

### Books & Authors

#### Share our Stories: Asian and Pacific Islander Literature for Children and Young Adults

Stop AAPI Hate recorded more than 11,000 instances of anti-Asian hate crimes between March 2020 and March 2022. With this worldwide rise happening at the same time as the increasing publications of excellent Asian American youth literature, USBBY, the U.S. national section of the International Board on Books for Young People (IBBY), will offer an opportunity to more deeply understand Asian American and Pacific Islander cultures, histories, and communities, and their representations in media for children. This panel will include a discussion from a range of perspectives including Asian American and Pacific Islander authors, illustrators, librarians, and scholars.

#### Navigating Challenging Topics with Graphic Novels and Manga

Graphic novels and manga provide a nuanced visual narrative where readers can connect with and immerse themselves in characters' lives. This visual medium allows readers to see expressions and background elements that cut out the need for an overly descriptive narrative. Let us introduce you to some of our favorite graphic novels and manga with topics that they're focused on. We'll provide helpful discussion questions to navigate challenging topics for readers of all ages and abilities.

### Career Development

#### BookTube, Bookstagram, and BookTok, Oh My: Understanding the Online "Bookaverse" As Tool for Professional Development

In this session, participants will learn how to engage with bookish social media spaces as a site of professional development. Whether you enter as a passive observer or an active creator, these online spaces can be a robust tool for collection development, programming ideas, lesson planning, and advocacy. Plus, it's fun! Participants will leave this session with ideas for how to find content on social media to ignite ideas and address needs in the school library, as well as inspiration for how to join in by sharing content of their own!

#### Leaning International: Notes from the Field

Librarians around the globe are adjusting to the new normal of the endemic Covid world. How will these changes affect librarians who are interested in working internationally? This program is for information professionals in all stages of their career who are interested in working internationally. This popular annual program hosted by IRRT's International Connections Committee features librarians discussing their own unique international experiences. Sessions are split between prepared topics and audience Q&A time. This program will feature topics such as leveraging networks to find work abroad, pre-departure language and etiquette training, adapting to regional librarianship as well as cultural standards, the practicalities of life overseas, and any significant changes in our post-pandemic world.

## **Coworker to Supervisor - How to Manage Previous Peers**

The past two years changed so much in our industry, more managers are choosing to retire or reduce their hours, which in turn creates exciting new openings. Here we will examine closely the excitement, reward, and yes the pitfalls and demands that come from the transition from coworker to supervisor. Group discussions will focus on internal promotions and upward mobility. Also encouraged to attend are coworkers looking to support peers as they move into Supervisory and Leadership roles, as well as Managers and Directors who want to ensure that recognizing potential and promoting from within will maintain healthy dynamics within the library. With an emphasis on the positive effect of clear equitable mentoring and network activities, we will share tips and strategies to build diverse, inclusive and empowered leadership. We will focus on new networks, how to set and maintain a professional tone, as well as how to manage the balance between old relationships with new responsibilities. As a group we will identify potential areas of concern, and we will brainstorm how to proactively de-escalate problem situations. Our approach is innovative, interactive and empowering.

## **Core Values**

### **Changing the Representation of Disabilities in Description & Classification**

"Nothing about us without us" has become a rallying cry for the disability community. But the representation of disabilities in library classification and controlled vocabularies has been created with little input from disabled people. That's slowly changing, and you can help be a part of making our systems better!

In this jargon-free session, everyone interested in disability justice will discover how libraries represent disabilities on their shelves and in their catalogs. You'll learn about how physical and mental disabilities are currently treated in the Library of Congress Subject Headings & Classification, the Dewey Decimal Classification, and the National Library of Medicine Subject Headings & Classification, as well as what's changed in the past few years. You'll find out how you can help flag problem terminology and share strategies for better classification choices. You'll also hear about alternative vocabularies that you can adopt to provide greater access for your patrons.

This session will provide multiple ways to get involved to ensure we're working towards equity of access for ALL our patrons.

### **Creative Aging: Cultivating Healthier Older Adulthood For Library Patrons Through Social and Creative Engagement**

Programming for older adults in libraries has traditionally skewed to the negative or banal aspects of aging: end of life planning, retirement preparation, degenerative health conditions, insurance assistance, and the like. While those programs do indeed hold an important place in our services to this population, we also should celebrate this wonderful, dynamic, creative stage of life. Far from ignoring the difficulties that come with aging, we must put those realities into context by regarding them as just one element of a multifaceted and potentially highly fulfilling stage of life. There is great potential in older adulthood, as it is a time to grow, reflect, and make meaning. Creative and social engagement, and the joy that is found through pursuing such endeavors, fosters a healthy and happy older adulthood. In this session, we will delve more deeply into the "why" and "how" of Creative Aging programs that bring opportunities for artistic expression, learning, and celebration to the older adults we serve.

Find out about some of the fantastic things that public libraries can do to make the third stage of life the best stage of them all!

### **Protecting Patron Access to Reproductive Health Information**

In a 2022 press release, the American Library Association affirmed its commitment to ensuring freedom of access to information about reproductive health stating: "we stand firm in opposing any effort to suppress access to information about reproductive health, including abortion." In this session, attendees will learn about how state laws enacted to penalize and prevent abortion and other reproductive health care make libraries into targets, what legal protections are available for libraries and library workers, and proactive steps libraries can take to protect the privacy and intellectual freedom of their patrons.

## **Transforming: Collections, Discovery, and Access**

### **Sharing Knowledge: Projects and Outreach for Indigenous Patrons, Languages, and Documents**

Combining public, research, and academic librarians, this panel will explore public, research, and academic libraries efforts to reach indigenous patrons through projects dedicated to sharing indigenous art, Andean and Mesoamerican languages, and cartography. The participants will discuss collecting indigenous histories for the Special Collections in a public library; the complexities of working with a Quechua collection at the Library of Congress; mapping indigenous lands in the American Mid-west; sharing indigenous art and documents through digital initiatives; and reproducing Mixtec art in the 19th century.

### **Stories to Empower our Communities: Promoting Diverse LGBTQIA+ Narratives in Picture Book Collections**

Do you want to move past marking that diversity checkbox and take your LGBTQIA+ collection development to the next level? As seen through the work of Diverse BookFinder, how historically underrepresented identities are portrayed in our collections is just as important as increasing the number of books depicting these identities. This presentation moves beyond asking if there is LGBTQIA+ representation in recently published picture books and instead explores the more complex questions of who is being represented, in what ways, to what extent, and why each type of narrative is important to children and their families.

Join us to gain a better understanding of the current landscape of LGBTQIA+ representation in picture books and learn about new tools designed by the presenters to help you develop and advocate for rich collections that feature an array of authentic LGBTQIA+ stories.

### **Small Team, Big Job: A Model for Sustainable Critical Cataloging and Reparative Description**

Is your library considering a critical cataloging or reparative description project? Are you planning to replace outdated subject headings or other inaccurate terminology? Do you want to implement local subject heading changes in your library system? Are you part of a small team and feeling overwhelmed about where to start? Join us and learn how the Cataloger, Archivist, and Metadata Manager at Central Michigan University, a Carnegie R2 institution, moved from theoretical to practical implementation of a critical cataloging and reparative description project to address biased and problematic language in the catalog. The group has successfully implemented local changes to multiple Library of Congress subject headings, impacting thousands of bibliographic records. Attendees will learn benefits and challenges of local record remediation with limited resources, approaches to research, project prioritization, decision making, establishing sustainable workflows, and cross-departmental and community collaboration.

### **Accessible Digital Libraries: Navigating Library Reading Apps with Vision-Impaired Patrons**

Who gets to use a library's digital collections? For Iowa, where 83.6% of residents have an Internet connection at home, you'd think the majority of communities would have easy access. However, this statistic overlooks a demographic that doesn't always show up in day-to-day library work: patrons with low to no vision. How can a patron who cannot see find and listen to an audiobook on Libby? What assistive technology exists to break down the barrier between library collections and our patrons with visual impairment or blindness? This session covers the why, what, and how library staff can assist these patrons in borrowing and listening to their audiobook collection.

## **Transforming: Community Relationships**

### **Talk Story: Centering Oral Traditions to Advance Literacy Justice and Transform Community Relationships**

During this panel discussion, we present the Talk Story community of practice to recenter youth literacy programs with emphasis on oral traditions, intergenerational and intersectional community building, and cultural sensitivities. Following this session, participants will recognize how to differentiate between racial and ethnic subcultures within literacy programs and service areas, and why differentiation is crucial and foundational to literacy justice and community building during program development and implementation. Additionally, participants will be equipped to evaluate library programs and partnerships, particularly framed as an assessment of agency, reclamation, and redistribution of power to stakeholder communities. After two short storytelling sessions, one presented by a representative of the American Indigenous Library Association (AILA) and another representative from the Asian

## **Collecting Stories from Underrepresented Communities: How to Co-Design a Community Archive at Your Public Library**

Does your community have diverse stories to tell, but you are not sure where to start? Come learn how Tacoma Public Library undertook a project to broaden their existing local history collection by co-creating, with local organizations and partners, a new community archive that incorporates previously missing voices from underrepresented people of Tacoma. Hear practical strategies for undertaking the co-design process and learn about resources in the project toolkit to help you implement your own community archive. This session will be useful whether you have an existing local history collection or are just starting out on building a community archive. During this moderated panel, each phase of the project and its related resources will be discussed, giving attendees a comprehensive overview of the process. This session will offer examples and resources for facilitating the collection and dissemination of ignored and/or erased histories from underrepresented people and communities. It will offer both a theoretical framework and practical strategies for helping to overcome institutional and historical biases which inhibit the inclusion of a full range of community voices in traditional archives.

## **Designing Community-Responsive Mental Health Programs**

Are you responsible for health and wellness programming in your library? Have you ever wondered how to create a mental health program that speaks directly to your community? Learn about two of NYPL's innovative wellness projects: the Community Mental Health Project and the IMLS grant: Building Public Library Capacity for Supporting Young Adult Engagement and Wellbeing. You will leave this session with practical ideas that you can implement at your library, big or small, to support community mental health and wellbeing.

## **Achieving Equity through Literacy in an Increasingly Digital World**

This session will explore the intersection of literacy and digital equity, especially for unserved and underserved populations. You will hear from libraries who have implemented successful programs in the areas of digital literacy and literacy and who are engaged in digital equity work. They will share how they have connected with the communities that they serve; and we will explore opportunities for libraries to become more involved in and collaborate with the broader digital inclusion movement. Finally, our panelists will offer a range of available resources for teaching and learning in the areas of both literacy and digital skills. These tools include such assets as the Northstar Digital Literacy assessments and materials available from ALA, Literacy Minnesota and others.

## **Nurses at the Library: How to Create a Successful Partnership**

Health Literacy is an important component to a public library's program offerings, as any patron can benefit from connecting with local health resources, obtaining access to health professionals, and learning about their own health status. Public libraries can be integral in delivering vital health information and resources to the communities they serve, but it can be daunting to know how to introduce health programs. No matter what size system you come from, it is possible to get a health program off the ground at your library and create something with a big impact.

## **Transforming: Library Workforce**

### **A Bird in the Hand: Strategies for Retaining Library Employees**

The COVID-19 pandemic decentralized many workplaces, including those at libraries, providing alternate ways of providing services and resources not bound by physical buildings. As the pandemic has continued, so too have conversations of various labor issues including fair compensation, flexible work locations, and more meaningful assignments or positions. In addition, many people have left education and service-based roles, citing lack of respect, workplace discrimination, few opportunities to advance, neglect or overburdening of employees, and poor or imbalanced financial compensation. With these shifts in expectations in higher education and increasing numbers of employees exploring the many options available to them as a result of the Great Resignation, what are academic libraries doing to retain their employees and to provide additional support for retaining a diverse and inclusive workforce?

This presentation brings together panelists from a range of academic libraries, as well as experts on workforce retention, who are applying various techniques to successfully retain employees. Their methods are resulting in a more resilient workforce thanks to leaders across their divisions who are directly engaging with employees and working to shift their work environments to cultures that are more accommodating and inclusive.

## **DEI Capacity Building**

DEI capacity-building is a measurable improvement in an organization's ability to fulfill its DEI efforts through a blend of sound management, strong governance, and dedication to assessing and achieving DEI results. Leading organizational DEI efforts requires a nuanced understanding of DEI - how to balance the organization's needs as you navigate various dynamics, identities, and perspectives. Organizations must develop clear, usable tools with an equity plan that institutionalizes diversity, equity, and inclusion into an organization's identity, policies, and procedures. Organizations must also consider organizational and individual capacity before embarking on the DEI Journey to create a workplace of equity, diversity, and belonging that is sustainable in the long term. The Building DEI Capacity presentation works with leaders to help them build capacity around DEI dialogue, collections, holding space, and avoiding burnout.

## **Making DEI a Core Part of Technical Services**

This presentation will highlight some of the ongoing initiatives, projects, or staff development by librarians in technical services roles focusing on staff training and how they are working to actively engage staff with DEI in their workplace and duties. Panelists will be selected to ensure that this showcase is of value to librarians and administrators in a variety of roles and from many types of libraries.

As librarians seek to rise to the challenge of combating many of our institutional histories of white privilege and systemic racism, programs and initiatives are emerging driven by practitioners committed to effecting change. Attendees of this session will learn about innovative approaches being adopted and adapted across the profession, including those that are experimental or so new they have yet to be written about in the literature.

## **Transforming: Physical & Virtual Space**

### **The Living Library: Responsive Physical and Virtual Design**

If you picture the layout of your favorite supermarket or bookstore, chances are its physical design is successfully responsive to the needs and wants of its customers. In addition to analyzing sales, inventory, and market trends, stores also conduct qualitative research to obtain direct feedback and suggestions. That feedback and research influence how they arrange the shelves, the flow of shoppers, and attractive displays that introduce new products and attract repeat purchases.

In the business of librarianship, patrons are our customers, and librarians provide "products" that reflect their needs and identities, respond to their requests, and present innovative ideas. Evaluating the efficiency, attractiveness, and diversity of our physical spaces helps us identify how we can improve customer service and create a better reading experience for a wider diversity of student backgrounds, abilities, and interests. Responsive and proactive design ensures repeat business and referral – in library terms, a strong circulation and healthy engagement of all types of readers.

### **How You Can Build Better: Effective Library Project Management**

Do you find yourself faced with overseeing a facilities, renovation, or construction project? This session provides a project management overview that can be applied to all types of library improvements that will help you achieve your system's objectives. You will be presented strategies for effectively communicating your project goals to a design and construction team and will leave with the tools necessary to prepare a detailed needs assessment and project scope. This presentation is geared towards anyone with an upcoming improvement project, but the project management strategies presented can be applied to a wide range of ventures not limited to construction. Those that have worked on design/construction enterprises before will find innovative ideas for successful project implementation and those that are new to this practice will learn the groundwork for efficiently advancing projects. Attendees will have the opportunity for a question-and-answer session, as well as relevant contact information for post-conference follow-up.

### **Understanding and Advocating for Net-Zero and Energy Sustainability in your Library Building Project**

Libraries, as civic institutions, have a responsibility to embody the values they promote in their communities. A Net-Zero Energy library building is a way of demonstrating a commitment to long-term sustainability. This program is structured for an audience of all experience levels and will educate attendees on the core principles of passive building design and the basics of Net-Zero Energy. Attendees will leave the session better equipped to advocate for sustainable energy in their own libraries.

## Transforming: Services

### **Interdisciplinarity and Humanities Librarianship: Are librarians (and Libraries) Keeping Pace, and What's Next?**

Libraries have long been called on to support interdisciplinarity in academia. But despite both past and recent calls for swift and significant reimagining of support and services for interdisciplinary humanities scholars, there is evidence that libraries and humanities librarians are adapting at different rates, and with varying degrees of enthusiasm. As academia, research, and libraries themselves continue to change, the conversation about effectively supporting interdisciplinary research and humanities scholars continues. This panel will be a next step in this timely conversation, incorporating research findings, lived experiences, and panelists' reflections.

We know that interdisciplinarity in humanities teaching and research is generally regarded as both desirable and necessary in higher education. But how extensively, and how well, are libraries and librarians adapting? And, as disciplinary boundaries continue to blur, what is the future of the "English Literature Librarian" or "History Librarian"? In this session, panelists will highlight research that sheds light on how libraries can support interdisciplinary humanities scholars, and how it can help shape librarian roles in the future. The panel will also consider the way forward by examining how libraries have already adapted, and where (and why) movement has been slow.

In order to present multiple perspectives panelists will represent different roles (researcher, librarian, faculty member), different types of organizations (academic libraries and a non-for-profit research organization), and multiple areas of academic study. Attendees will be engaged through our quick-moving panel format, in-person panelists, video content, and opportunities to ask questions.

### **The Freedom of Information Act: Requests to Redactions**

In 2021, the US Department of Justice reported that federal agencies processed over 830,000 requests under the Freedom of Information Act (FOIA). Scholars speculate that this number will continue to increase, soon reaching 1 million. To this, hundreds of thousands of requests under state and municipal Freedom of Information Acts add to the yearly public demand for governmental information. Where do these requests come from? What role should librarians as information professionals have in facilitating them? Do librarians have a role to play in how the information is used?

Freedom of Information Acts (FOIA) at the federal, state and municipal level provide that any person has a right to obtain access to government agency records not protected by special exemption. Initially intended to provide an avenue through which concerned citizens and journalists could provide oversight of governmental activities, in recent years their diversity of purpose has dramatically increased. The growth in both purpose and volume of requests has had a significant impact on librarians and archivists across libraries—from academic libraries, public libraries, and archival repositories.

This panel will examine how these institutions have responded to demands for open access to government information. First, it will detail how scholars have utilized FOIA to obtain restricted, historical documents for their research projects. It will then explore these information requests within public libraries and public librarians' paradoxical role of facilitator—and at times the recipient—of FOIA requests. The panel will then close with a presentation from the National Archives at Chicago about FOIA requests and the archives' complex mission to both provide and limit access to historical information.

### **Inclusion of Justice-Involved Individuals in Library Services**

Public libraries serve the entire community, including individuals who are justice-involved. Library resources and services can be vital to people affected by the justice system, and it is imperative to connect with and welcome this population to the library. Discover innovative methods St. Louis County Library has developed to serve justice-involved people in St. Louis. Learn how SLCL has successfully brought virtual library programming to individuals at the St. Louis County Justice Center, with more than 60,000 views of 50 library programs in just six months. Discover how to reach justice-involved teens, as SLCL does by providing books and in-person programming to Lakeside, a St. Louis County Court School. Finally, learn how innovative collaboration among Bail Project St. Louis, prosecutors, defense attorneys, and the circuit court led to the creation of the Tap-In Center at St. Louis County library. The Tap In Center provides a welcoming and safe space for individuals to meet with an attorney, get their case information and court date, apply for a public defender, and even resolve active criminal warrants—all in a safe place without risk of arrest.

## **In Search of Teens: A Discussion on How to Welcome More Teens into our Libraries**

The pandemic's effects are still being felt at libraries across the country, especially when it comes to teen engagement. *In this panel conversation, participants will hear about the approaches and strategies that we're employing to be a resource for our teen patrons when they aren't sure what libraries mean to them. Participants will have the opportunity to engage in discussion on the delicate balance that is teen services in public libraries and explore what it means to re-engage teens whose interests and needs may have changed over the past two years.*

## **Transforming: Teaching & Learning**

### **It's Not Either/Or: How to Include Open Access Materials to Transform Curriculum and Collections**

Academic librarians are uniquely poised to be trusted facilitators in the changing information landscape brought about by the pandemic. Dedicating time in outreach to help round out curriculum with Open Access (OA) materials provides more quality and innovative resources that our students can have access to long after graduation. Although proponents of both traditional publishing and OA can seem to oppose the other—building robust curriculum and collections should not be an either/or process when it comes to accessing quality resources. Rather, librarians can transform our offerings to reflect the very best that traditional publishing and OA has to offer.

### **Seeing the Big Picture: Engaging Future Educators in Critical Visual Literacy through Picture Books**

Critical visual literacy is a set of skills allowing one to "investigate the sociocultural contexts of visual texts to illuminate power relations" (Kim, H. Y., & Serrano, A., 2017). The presenters developed a research study in which they analyzed the critical visual literacy skills of students studying elementary education when applied to picture books to determine teacher candidates' abilities to exhibit critical visual analysis skills without prior intervention. This is important because it demonstrates how these teacher candidates are likely to evaluate the pictures in picture books once they are in their own classrooms without targeted instruction. Academic libraries serving education programs must be able to support the development of critical visual literacy skills through library instruction for education students, with specific attention paid towards picture books.

In this session, the presenters will introduce participants to concepts and skills of visual literacy and critical visual literacy using picture books, as well as introduce research findings about teacher candidates' awareness and ability to apply critical visual literacy. Participants in this session will reflect on how to purposefully integrate critical visual literacy instruction in the library classroom, and in their own reading and selection of picture books.

### **"Education Never Ends" - Teaching and Learning with Sherlock Holmes**

Students of all ages are attracted to the character of Sherlock Holmes. How can this curiosity be harnessed into active learning experiences in a course structure? Holmes' and Watson's methods can be translated into four life-long learning skills: Interaction, Introspection, Intercultural Awareness, and Information Literacy. Participate in active learning exercises that demonstrate Sherlock's methods and serve as springboards for acquiring learning skills; learn proven techniques for use of media, library materials, and other resources; and gain insight into generating joy in the learning experience.

### **Scalable Media Labs: Building Your Own Public Library Media Space**

In this session we will share practical considerations that libraries of any size can use to create programs, equip public spaces for media production, and build creative communities at any scale. Hear from a cohort of small and large public library media studios within The New York Public Library system on their experience building public media spaces and implementing programs to meet the creative needs of their local populations. Learn from our scalable AV studio models and how to create dynamic media programming that is adaptable to your library. During the latter portion of the session, we invite you to join the conversation and brainstorm with us ways that public libraries can continue to bridge the gaps in access to key digital literacies like creative media production.

**U.S. Department of Justice - Comprehensive Opioid, Stimulant, and Substance Use Program (COSSUP)**

**Proposal Abstract**

(394 of 400 max words)

The County of Tillamook (Oregon) proposes to implement a project that is consistent with the goals, objectives, and intended outcomes of the Comprehensive Opioid, Stimulant, and Substance Use Program (COSSUP), which include reducing overdose deaths, promoting public safety, and supporting access to substance use disorder (SUD) treatment and recovery services, as well as evidence-based, culturally relevant interventions for adults and affected family members at any intercept point of the justice system. The purpose of the project is to continue to build upon the work and accomplishments of Opioid Use Response in Tillamook County (OUR Tillamook), a countywide, community-based, and multisectoral consortium that was formed in 2018 to address the opioid epidemic afflicting a rural, coastal region that is home to nearly 28,000 people residing in an area just over 1,100 square miles. Tillamook County is a federally designated Medically Underserved Area (MUA) as well as a primary care, mental health, and dental Health Professional Shortage Area (HPSA). The proposed COSSUP initiative will address identified gaps and opportunities to expand prevention, treatment, and recovery services for individuals experiencing substance use disorder (SUD), and will primarily target opioid use disorder (OUD) experienced by low-income and uninsured/underinsured residents. Specific project activities will include: 1) delivering crisis intervention training to local law enforcement and first responders to assist efforts to deflect and divert individuals away from adult or juvenile justice systems; 2) the purchase of additional NARCAN (naloxone) and related supplies for law enforcement and first responders to administer in the field to prevent opioid overdoses and build community trust and participation; and 3) continuing education and prevention programs that connect law enforcement agencies with K-12 students utilizing the Hazelden Betty Ford Foundation school-based prevention curriculum. By the end of the 36-month project period, expected outcomes will include: 1) the completion of mental health and SUD/OUD specific crisis intervention and de-escalation training for a projected \_\_\_ law enforcement personnel and first responders; 2) administration of up to 100 doses of NARCAN per month in cases of confirmed or suspected opioid overdose; and 3) the continued delivery of the Hazelden Betty Ford Foundation school-based prevention program with active law enforcement participation at four (4) local K-12 schools, to reach an estimated \_\_\_ students during the grant period. To our knowledge, there are no other active Bureau of Justice Assistance (BJA) grant projects operating within our Tillamook County service area.

**Planned Activities/Allowable Uses and Approximate Percentage of Project Budget**

Law enforcement and first responder deflection and diversion	1%
Naloxone for law enforcement and first responders	10%
Education and prevention programs to connect law enforcement agencies with K-12 students	17%

**Project Budget Time Periods and Request Amounts**

Year 1: \$275,614

Year 2: \$362,196

Year 3: \$362,190

Total Request (All Years): \$1,000,000

**U.S. Department of Justice  
Comprehensive Opioid, Stimulant, and Substance Use Program (COSSUP)**

**Proposal Narrative**

**A. Description of the Issue**

The County of Tillamook (Oregon) proposes to implement a project that is consistent with the goals, objectives, and intended outcomes of the Comprehensive Opioid, Stimulant, and Substance Use Program (COSSUP), which include reducing overdose deaths, promoting public safety, and supporting access to substance use disorder (SUD) treatment and recovery services, as well as evidence-based, culturally relevant interventions for adults and affected family members at any intercept point of the justice system. Tillamook County encompasses a rural, coastal region that is home to nearly 28,000 residents in an area just over 1,100 square miles, and is also a federally designated Medically Underserved Area (MUA) as well as a primary care, mental health, and dental Health Professional Shortage Area (HPSA). In service to a high-risk rural community that in recent years has seen significantly higher rates of opioid dependence and related comorbidities, as well as a higher frequency of fatal and non-fatal overdoses related to SUD/OD than Oregon's statewide rates, Opioid Use Response in Tillamook County (OUR Tillamook), a countywide, community-based, and multisectoral consortium was formed in 2018 to address the opioid epidemic afflicting local communities. Over the past five years, the overarching goals of this initiative have included: 1) a reduction in use/overuse, overdose, mortality/morbidity, contact with law enforcement, and overutilization of health care services related to SUD/OD; 2) an increased willingness of those diagnosed with or at risk of SUD/OD to explore treatment and recovery options; and 3) meaningful engagement of those diagnosed with or at risk of SUD/OD in the treatment and recovery process.

In terms of SUD/OD prevalence in the service area, based on calculations by consulting partner Gary Bess Associates using data from the National Survey on Drug Use and Health (NSDUH),<sup>1</sup> the Oregon Health Authority (OHA),<sup>2</sup> and the U.S. Census Bureau,<sup>3</sup> a median estimate of 620 Tillamook County residents "misuse opioids" over a 12-month period. This estimate was made using data from 2021, which is the latest published data from NSDUH. At that time, the survey indicated that 43.2% of all people who misuse opioids received the substance through a prescription. The remainder received it through other means such as given/bought/stolen from a friend, relative, or a drug dealer. OHA reports that in 2022, an annual average of 9.66 per 1,000 Tillamook County residents (average of four quarters: 9.87, 9.29, 10.16, and 9.33) received a prescription fill of opioids that exceeded 90 morphine equivalent doses (MED) over the quarter, which is used as a probability threshold indicating likelihood of opioid misuse. Using the U.S. Census Bureau's countywide population estimate of 27,748, this calculates to 268 residents who had opioid prescriptions receiving greater than 90 MED. If this represents 43.2% of all opioid misusers as indicated by NSDUH, then the total universe of opioid misusers living in the county would be 620. This figure is a rough estimate and is not survey-based, so a confidence interval cannot be calculated. However, the OUR Tillamook consortium is relatively confident that the

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<sup>1</sup> U.S. Substance Abuse and Mental Health Services Administration. (2021). *Key Substance Use and Mental Health Indicators in the United States: Results from the 2021 National Survey on Drug Use and Health*. Washington, DC

<sup>2</sup> Oregon Health Authority. (2022). Oregon Prescribing and Drug Overdose Data Dashboard.

<sup>3</sup> U.S. Census Bureau. (2021). Tillamook County, Oregon QuickFacts.

actual number of people who misuse opioids is somewhere in the 500 to 700 range, with 620 as a median estimate, which would represent significant progress in reducing the corresponding estimate of 1,742 opioid misusers that was calculated for 2016 using the same methodology. Nevertheless, work remains to further reduce the impact of opioid misuse on Tillamook County communities. Based on the most recent available OHA data, Oregon's annual statewide opioid overdose hospitalization rate was 21.5 per 100,000 (903 hospitalizations) and the statewide opioid overdose death rate was 8.02 per 100,000 (336 deaths).

OHA maintains an Opioid Data Dashboard on its Oregon.gov website. This interactive tool contains state and county level data on controlled substance prescribing and drug overdose health outcomes (hospitalizations and deaths). Data included in this dashboard is sourced from published and unpublished Oregon Health Authority datasets. Prescription data is sourced from the Oregon Prescription Drug Monitoring Program (PDMP), which collects all schedule II, III and IV outpatient retail pharmacy fills dispensed in Oregon or to Oregonians.

Although Tillamook County has made significant progress in reducing opioid prescribing in recent years, county residents are still prescribed opioids at a higher rate than the state as a whole. In Q2 of 2015, Tillamook County had an estimated high of 365 prescription fills per 1,000 residents compared to the state with an estimated 257 prescription fills. By the Q2 of 2022, Tillamook County dropped to an estimated 212 prescription fills per 1,000, while the state dropped to 156 prescription fills per 1,000, so the county service area still exceeded the state prescription rate for all opioids by about 36%.

The Oregon PDMP also provides data for high dose prescribing of opioids – including a measure of how many individuals are receiving an opioid prescription for a daily dose of over 90 MED. The thresholds of 50, 90 and 120 MED are based on the Centers for Disease Control and Prevention (CDC) opioid prescribing guidelines and an Oregon Medicaid performance improvement project. In Q2 of 2014, an estimated 33 Tillamook County residents per 1,000 received a high dose prescribing of >90 MED. By Q3 of 2022 the estimated rate dropped to 10 residents per 1,000. In Q2 of 2014, the state had an estimated 16 individuals per 1,000 residents receiving >90 MED. By Q3 of 2022, the region dropped to about 5.5 per 1,000 residents, meaning that the service area still exceeded the state rate of high dose opioid prescribing by approximately 82%.

Another risky prescribing indicator tracked by the Oregon PDMP is the estimated percentage of individuals who progress from short-term acute use to chronic use of opioids. While the estimates can vary significantly from year to year, Tillamook County peaked at about 27% for this measure in Q3 of 2015, as compared with the corresponding statewide percentage of 5% at that time. By Q1 of 2022, the county rate dropped to about 12.3% while the statewide percentage was estimated at about 2%, leaving the service area with a prevalence rate that was still more than six times higher than the state rate for individuals who had transitioned to chronic opioid use.

Finally, it should be mentioned that Oregon is one of a number of states that has seen a significant rise in fentanyl-related overdose deaths in recent years. According to the CDC, fentanyl is a synthetic (man-made) opioid that is many times more potent than morphine. Pharmaceutical fentanyl is primarily prescribed for severe pain, however there has been a rapid emergence of non-pharmaceutical fentanyl that is illegally manufactured and often mixed with heroin or cocaine –

with or without the user's knowledge – to heighten the effect of the combined drugs. In March 2015, the U.S. Drug Enforcement Administration (DEA) issued a nationwide alert identifying fentanyl as a threat to public health and safety due to the increased risk of fatal overdoses linked to the drug. While reliable county-level data for the service area was not available at the time of this application submission, the Oregon PDMP reported seven (7) accidental or undetermined deaths due to fentanyl use in 2013 (0.179 per 100,000 population) which shot up to 73 deaths in 2018 (1.79 per 100,000), a more than ten-fold increase over a five-year period. Due to the unpredictable nature of fentanyl's presence in unprescribed substances and its demonstrated lethality, this issue represents one of the top challenges facing OUR Tillamook's SUD/ODU response efforts, and a key motivator for Tillamook County's application for COSSUP funding to supplement its existing community education and substance use deflection/diversion initiatives.

Additionally, if the requested funding is awarded, the COSSUP grant period of performance would begin at approximately the same time that OUR Tillamook's federal Rural Communities Opioid Response Program (RCORP) grant from the Health Resources and Services Agency (HRSA) will be coming to a close. While the countywide consortium has secured additional supporting funding from the OHA Measure 110 Behavioral Health Resource Networks (COSSUP) grant program, supplemental funding under the COSSUP program would help to maintain the momentum of existing SUD/ODU outreach services while expanding and enhancing frontline efforts of law enforcement and other first responders to help reduce overdose deaths, educate youth and families regarding the dangers of illicit substance use, and prevent initial or recurring involvement of individuals in the adult and juvenile justice systems.

## **B. Project Design and Implementation**

Under Subcategory 1c, the proposed COSSUP initiative will address identified gaps and opportunities to expand prevention, treatment, and recovery services for individuals experiencing substance use disorder (SUD), and will primarily target opioid use disorder (OUD) experienced by low-income and uninsured/underinsured residents. Specific project activities will include: 1) delivering crisis intervention training to local law enforcement and first responders to assist efforts to deflect and divert individuals away from adult or juvenile justice systems; 2) the purchase of additional NARCAN (naloxone) and related supplies for law enforcement and first responders to administer in the field to prevent opioid overdoses and build community trust and participation; and 3) continuing education and prevention programs that connect law enforcement agencies with K-12 students utilizing the Hazelden Betty Ford Foundation school-based prevention curriculum. By the end of the 36-month project period, expected outcomes will include: 1) the completion of mental health and SUD/ODU specific crisis intervention and de-escalation training for a projected [ ] law enforcement personnel and first responders; 2) administration of up to 100 doses of NARCAN per month in cases of confirmed or suspected opioid overdose; and 3) continued delivery of the Hazelden Betty Ford Foundation school-based prevention program with active law enforcement participation at four (4) local K-12 schools, to reach an estimated [ ] students during the grant period of performance.

A number of persistent barriers to advancing OUR Tillamook's community-based SUD/ODU response activities were identified in the early stages of the consortium's initial needs assessment and strategic planning processes, including:

- **Stigma:** Stigma continues to shape how many Tillamook County residents view addiction, poverty, and homelessness. There is a generalization that addiction is a moral failing rather than a disorder, and even in the recovery community individuals experiencing SUD/OD have been frequently misunderstood or rejected because of a stigma around medication-assisted treatment (MAT). Some community-based recovery groups focused on drugs and alcohol have not shared the same philosophical view of MAT's benefits versus complete substance abstinence, and it remains a highly sensitive and frequently debated topic.
- **Barriers to treatment and recovery:** Crisis services are utilized at a very vulnerable moment in people's lives, and there remain many barriers that can prevent someone from benefitting from these services. Limited peer support, extensive paperwork, and lack of readily available post treatment/follow-up recovery options can often discourage and push people away.
- **Moral objection to harm reduction:** Harm reduction techniques have historically faced general opposition from the public. Even the deployment of NARCAN to prevent fatal overdoses can be perceived as taking a stance that condones illicit substance use. Those who are not familiar with SUD/OD and some who are, feel that harm reduction strategies may encourage continued substance use to the detriment of the community at large.
- **Misperceptions from law enforcement and courts:** Law enforcement agencies and legal practitioners may not always understand that they have a role in preventing and effectively responding to SUD/OD. The justice system has a unique ability to influence recidivism by mandating strategies in lieu of criminal charges and as part of offender sentencing.

As described in the attached workplan/timeline, the proposed project will support OUR Tillamook's efforts to address the abovementioned barriers through the following Category 1 allowable uses/activities:

#### Law enforcement and first responder deflection and diversion

Crisis training will be facilitated for each law enforcement agency in Tillamook County, to include Tillamook County Sheriff's Office, Tillamook Police Department, and Manzanita Police Department, by the end Q1 of the project period, with the first round of training to be completed by the end of Q2, and implementation of at least one crisis intervention team by the end of year one. Over the following two years the goal is to evaluate and improve the program using the Plan, Do, Check, Act (PDCA) cycle, allowing for continued learning from the evolving needs of the community and the opportunity to partner with a researcher find new and unique ways to serve Tillamook County communities.

Preliminary objectives for this training effort will include: 1) decreasing negative community interactions due to non-trauma informed personnel; 2) supporting recovery processes and decreasing barriers that hinder pathways to success; 3) increasing positive visibility in vulnerable communities throughout the countywide service area; 4) continued opportunities to learn and grow through engaged interactions with people who previously were unwilling or unable to

communicate or interact effectively with law enforcement. The anticipated deliverable/outcome will be a stronger sense of collaborative community policing and elevated trust between vulnerable community members and law enforcement. This metric will be tracked and reported by the number and qualitative assessment of interactions between law enforcement officers (LEO) and vulnerable people living with or at risk of SUD/OD.

#### Naloxone for law enforcement and first responders

Up to 100 additional monthly doses of NARCAN will be deployed for field administration as needed by LEOs and first responders to prevent/reverse opioid overdoses, and outreach supplies will be utilized to engage vulnerable populations and encourage trust building between the community members and LEOs or law enforcement liaison(s). LEOs that have participated in the OUR Tillamook consortium have received NARCAN training and have actively been providing this service in the community for several years. Law enforcement representatives will also provide supportive supplies, typically food and hygiene products, to people experiencing poverty, homelessness, and substance use disorders to help establish trust and rapport.

Related objectives will include: 1) creating an effective way to encourage conversations, have positive interactions, and meet people's needs while helping to dispel negative impressions of LEOs; 2) building a stronger foundation of trust in the community; and 3) establishing a consistent time and place where at-risk people can gather to receive needed community supports. Key deliverables/outcome measurements will include the number of people who attend these activities, gauging the level of long-term engagement with the LEO outreach team, and using information gleaned at these gatherings to make improvements to the program.

These activities will be further supported by the planned hiring of 1.5 FTE community outreach specialists/LEO liaisons, who will assist in building partnerships between LEOs and local citizens and stakeholder agencies in the county, facilitate trauma-informed interactions in the community, and provide support in accessing recovery pathways for those with SUD/OD. Specific objectives will include: 1) increasing access to recovery services for more vulnerable people residing in Tillamook County; 2) supporting continuous training and partnering with LEOs on up-to-date techniques for effectively engaging with people who have substance use disorders; and 3) helping individuals who are experiencing substance use disorders to feel safer and have more constructive interactions with LEOs. Anticipated outcomes include increased measurable contacts with people experiencing substance use disorders; greater utilization of recovery services via treatment court, recovery groups, detox and inpatient treatment; and a reduction in cases of petty crime associated with homelessness and substance use disorders through proactive policing.

#### Education and prevention programs to connect law enforcement agencies with K-12 students

COSSUP funding will also support the continued work of OUR Tillamook to introduce the Hazelden Betty Ford Foundation's evidence-based prevention program called Keeping Healthy Kids Healthy to students at four (4) local K-12 schools during the grant period of performance. The first year has been supported through RCORP grant funding that is ending in September 2023. Through this funding opportunity Tillamook County and its consortium partners can extend the

program to four years in our school districts. Under the COSSUP grant, project staff will also conduct a student attitudes and behavior survey which will inform and improve the delivery of substance use prevention programs in Tillamook County schools. Early data collection using the Keeping Healthy Kids Healthy model has provided insight into areas where kids in the local community need additional support, early intervention, and prevention programs. This program has seen an increase in reported resilience and ability to make “good” choices in difficult situations. This program is still very new in the county, and program staff are excited to obtain and evaluate additional data points through continued funding support.

Project objectives under this funding activity category will include: 1) soliciting additional feedback from students to better understand their perception of substances, while also sharing the reality of substance use in their peer groups; and 2) increasing awareness of the risk of alcohol and other drug use, promoting social-emotional awareness, and reducing stigma surrounding addiction through prevention programming. Anticipated deliverables/outcomes will include compiling a report that describes the expressed values and priorities of each community, and implementing new or modified strategies and activities that are determined to be important in addressing substance use. The program’s preventative interventions, with direct participation of LEOs, will further prioritize and promote whole-person health with a primary focus on prevention of youth substance use.

Through the proposed COSSUP initiative, Tillamook County and its consortium partners also plan to provide meaningful insights into identifying and solving local, state, or regional challenges while contributing to the national body of knowledge with respect to best practices concerning SUD/ODU deflection/diversion and overdose prevention. OUR Tillamook already has a qualified and engaged research partner agency in Oregon State University (OSU) Extension Services, and a plan will be developed to improve and enhance existing processes for countywide data collection and dissemination with the goal of standing up real-time overdose reporting platform. This work will involve examining current data collection and reporting strategies and utilizing the PDCA process to test theories and the practical application of new workflows and systems to collect and report overdose data in real time.

The evaluation results will be used to inform future programming and services that are replicable and scalable, utilizing an inclusive process that will directly involve people experiencing substance use disorders in the community. End user and community stakeholder input and feedback will be incorporated into the system design, implementation, and testing processes in partnership with the project team to ensure the new mechanism for real-time reporting of overdoses produces measurable outputs/outcomes that have a meaningful impact on SUD/ODU awareness and response efforts. One such outcome/deliverable that the OUR Tillamook envisions is a reporting program that the most vulnerable in our community can access and safely use to report overdoses.

To our knowledge, there are no other active Bureau of Justice Assistance (BJA) grant projects operating within our Tillamook County service area. A search of past awards showed no active BJA Comprehensive Opioid Abuse Site-based Program (COAP)- and/or former Comprehensive Opioid, Stimulant, and Substance Abuse (COSSAP)-funded sites operating within Tillamook County’s jurisdiction, ensuring that the proposed project will not be duplicative of current efforts. As part of this application for COSSUP funding, Tillamook County agrees to work closely with a researcher selected by BJA who may conduct a site-specific or cross-site evaluation in future years,

and commits to maintaining a strong working relationship with the BJA-supported COSSUP training and technical assistance providers for the full duration of the grant project period.

As per the attached project budget, all requested funding categories are clearly connected to and support the project's design and are reasonable in cost, in compliance with the COSSUP funding opportunity guidance. Tillamook County also attests that the OUR Tillamook consortium is committed to sustaining the proposed COSSUP project activities after grant period ends. As part of its already developed and approved HRSA RCORP sustainability plan, OUR Tillamook articulated its intention to seek additional public and private funding sources to sustain its collective SUD/ODU prevention, treatment, and recovery services, with a large portion of annual program expenses to be covered by OHA Measure 110 state funding under the Behavioral Health Resource Network (BHRN) program. OUR Tillamook was approved in 2022 to receive \$2.23 million to sustain and enhance its current activities, and the consortium anticipates that this will be an annually recurring source of funding. Additional supplemental funding is also provided by OHA under its Save Lives Oregon and PRIME + Peer Support programs, and the local coordinated care organization that administers Medicaid benefits for Tillamook County residents also issues periodic funding opportunities that align with OUR Tillamook's strategic priorities and objectives.

Regarding the composition, mission, and history of the multidisciplinary coordinating body, the OUR Tillamook consortium was formed as part of the aforementioned HRSA RCORP grant planning and implementation project phases. Member agencies were convened and engaged in a comprehensive SUD/ODU needs assessment for Tillamook County that was finalized in December 2019. The needs assessment findings were used as the foundation for OUR Tillamook's strategic planning session conducted in January 2020. The newly established consortium identified specific strategies for the RCORP project using several methods, incorporating aspects of existing community health improvement plans as well as priorities and activities advocated for by public health and managed care agencies. OUR Tillamook also received guidance from local consultants Lines for Life and Synergy Health Consulting, which included discussion about SUD/ODU strategies identified in urban and rural communities throughout the state during Oregon regional opioid summits held from 2016 to 2018.

After extensive review and discussion, the consortium members confirmed their unanimous agreement and support for addressing three key themes/objectives: **1) advance countywide systems change and best practices in pain management and prescribing; 2) increase ready access to evidence-based SUD/ODU treatment and expanded recovery support services; and 3) promote harm reduction techniques and community education on safe storage and disposal of medications.** OUR Tillamook then identified the following seven strategies to accomplish our key objectives:

1. Develop a county-wide strategy for prescribing and a transition plan for high-use patients
2. Increase knowledge on opioid basics and overdose prevention
3. Increase number of providers identifying/treating SUD/ODU, especially in primary care
4. Reduce costs of treatment for uninsured and underinsured patients and individuals
5. Strengthen and expand SUD/ODU recovery services in Tillamook County
6. Leverage opioid overdose reversal and increased naloxone distribution
7. Provide education on importance of proper storage and disposal of unused medications

The consortium workgroup also agreed that long-term outcome indicators of success would include the following:

- Decreased mortality and morbidity from overdose-related health incidences
- Decreased hospitalization for overdose-related health crises
- Decreased prescription levels that lead to SUD/ODU
- Decreased dual prescribing
- Decreased number of new opioid prescription users
- Decreased law enforcement activity related to SUD/ODU
- Increased successful recovery through supportive communities
- Increased number of providers with MAT certification and support

With most agencies entering into a formal MOU agreement in May 2020 (some entities joined the consortium in subsequent months/years), each OUR Tillamook consortium member has specific, ongoing roles and unique capabilities for implementing the strategies identified in the RCORP workplan, which will be leveraged to ensure the success of COSSUP project activities. Current OUR Tillamook member agencies, for which detailed agency descriptions are provided in the Capabilities and Competencies section of this proposal narrative, are Adventist Health Tillamook, Community Action Resource Enterprises, Inc. (CARE, Inc.), Columbia Pacific Coordinated Care Organization, OSU Extension Service, Rinehart Clinic & Pharmacy, Tides of Change, Tillamook County Community Health Centers, Tillamook County Sheriff's Office, Tillamook Family Counseling Center, Tillamook Police Department, and Tillamook Serenity Club.

### **C. Capabilities and Competencies**

The COSSUP project staffing plan includes a 0.25 FTE Project Director (TBD) who will provide direct oversight of and guidance to project personnel, facilitate collaborative input and engagement across consortium members, coordinate with contracted consultants, ensure that activities are ongoing and complete, and will be responsible for ensuring data collection and tracking is conducted and that reports are completed on time. A 0.75 FTE Project Manager (TBD) will provide assistance to the Project Director, including general administrative support, project data tracking and assistance with analysis and reporting of data, and coordination of OUR Tillamook consortium member participation. A 0.25 FTE Project Researcher will also be recruited to lead data collection, evaluation, and reporting activities. These positions will be hired or assigned within 60 days of the notice of award. A projected 1.5 FTE is also budgeted for Community Outreach/LEO Liaison positions to help coordinate related activities described in Section B above, which will be hired in Year 2 of the COSSUP project period. As required by the COSSUP funding opportunity solicitation, Tillamook County and OUR Tillamook are willing to work closely with a BJA-identified evaluator who may conduct a site-specific or cross-site evaluation in future years, and the COSSUP Project Director and Project Manager will jointly serve as liaisons with this person.

Tillamook County will collaborate with its multisectoral consortium partner, OUR Tillamook, to fully implement all stated project objectives and activities. OUR Tillamook members include:

- Adventist Health Tillamook (AHTM) is a critical access hospital with affiliated clinics and outpatient facilities that provide comprehensive inpatient and outpatient health services, including addiction treatment, to residents and criminal justice involved individuals in Tillamook and surrounding counties. AHTM operates a health clinic that is co-located at the Tillamook County Jail. AHTM's Community-Based Healthcare Team, which was supported by OHA Measure 110 funding, is an emerging low-barrier service that provides access to services in non-traditional settings to reach underserved and vulnerable community members.
- CARE, Inc. is a social services agency that facilitates placement into housing for underserved and marginalized people via case management services, as well as other programs and services designed to alleviate the effects of poverty on Tillamook County residents. CARE received OHA Measure 110 grant funding to support additional case manager/outreach worker time and a vehicle to personally link qualifying individuals, many with SUD/ODU, to supportive housing and other social services.
- Columbia Pacific Coordinated Care Organization, which serves Oregon Health Plan (Medicaid) members in Tillamook, Clatsop, and Columbia Counties, strives to improve patient access to quality care while reducing costs through partnerships with providers and community-based organizations.
- OSU Extension Service is dedicated to helping individuals, families, and communities achieve healthy outcomes through behavioral health and SUD/ODU education and prevention with a focus on social determinants of health as key drivers of health inequities. OSU Extension Service is also an experienced research organization dedicated to helping individuals, families, and communities achieve healthy outcomes through a variety of programs delivered in all 36 Oregon counties, supported by campus faculty expertise, and will lead data collection, evaluation, and reporting activities within the COSSUP grant scope of project.
- Rinehart Clinic & Pharmacy is a federally qualified health center that offers primary care and addiction services, including a whole-person approach to medication-assisted treatment. Rinehart received OHA Measure 110 grant support to implement and coordinate Accelerated Resolution Therapy (ART), a professionally facilitated, evidence-based training program for mental health and addictions counselors who are involved in the treatment of depression, anxiety, trauma-related diagnoses, addictions, and other mental health conditions.
- Tides of Change is a social services agency whose mission is to provide hope, safety, and trauma-informed support to those impacted by gender-based violence, and to shift cultural norms through advocacy, education, low-barrier emergency shelter and community collaboration.
- Tillamook County Community Health Centers (TCCHC) is a federally qualified health center that provides integrated primary and behavioral health care, including screening and referral of patients for medication-assisted treatment. TCCHC also hosts the county syringe exchange program which offers a variety of harm reduction supplies and education.
- Tillamook County Sheriff's Office provides law enforcement services to unincorporated areas of Tillamook County with parole and probation supervision, operates the county jail, and partners with AHTM to facilitate needed care and SUD/ODU services for inmates at the co-located jail clinic.

- Tillamook Family Counseling Center is an outpatient behavioral health agency that offers a range of SUD/ODD services and recovery supports, including harm reduction, peer support, and supportive employment programs.
- Tillamook Police Department is a public service organization responsible for law enforcement within the Tillamook city and engaging in mutual aid and public safety activities with other law enforcement agencies, first responders, and community-based partners.
- Tillamook Serenity Club is a non-profit recovery center offering long-term addiction recovery support by providing an encouraging environment and allowing 12-step organizations and other recovery support groups to rent meeting space.

OUR Tillamook remains focused on reducing health equity barriers for vulnerable populations, including multi-generational residents who have experienced persistent rural poverty and economic depression. A key aim of this integrated network is to provide “no wrong door” access to needed services within 48 hours, regardless of insurance coverage or ability to pay, and multiple points of entry for those seeking individualized and comprehensive SUD/ODD services, including criminal justice involved individuals, some of whom are currently incarcerated or have been released from custody for drug-related offenses. Target population engagement will continue to be prioritized during the implementation of the proposed COSSUP project, as will coordination of ongoing community outreach and education activities. These collaborative efforts include various strategies to inform and learn from the community regarding safe prescribing, medication disposal, warning signs of SUD/ODD, available treatment services, and compassionate approaches to eliminate stigma and bias. Community feedback is utilized to identify gaps, strengthen services, and demonstrate responsiveness to the experience of participants and key stakeholders. OUR Tillamook has also launched a website as a consolidated SUD/ODD resource and training guide.

The consortium is composed of a diverse group of organizations which share resources on best practices for diversity, equity, and inclusion and are continuously working to identify areas for collective advancement and improvement in this area. Tillamook County, OUR Tillamook, and its partners remain fully committed to ensuring that all staff who will be involved in the proposed project will uphold culturally and linguistically appropriate services standards through ongoing cultural competency training. Consortium partners employ bilingual staff and provide free aid and services to individuals with disabilities. Education materials, intake forms, and provider treatment instructions are made available in the participant’s primary language. Free HIPAA-compliant interpretation and translation services are also available at inpatient and outpatient facilities, providing access to more than 200 languages. Our planned hiring of additional bilingual and bicultural addiction treatment professionals, case managers, and peer support specialists with “lived experience” under the OHA Measure 110 BHRN program will also help to ensure that the perspectives of people experiencing or at risk for SUD/ODD are integrated into and effectively addressed by COSSUP activities and services.

Criminal justice agencies and community leaders are committed to creating a seamless continuum of care for SUD/ODD as people move in and out of the criminal justice system. There is a consensus among consortium members that law enforcement and health care providers need to work together to understand their role in a person’s recovery and how to support them while in jail and after their release. Safe detox for substance use as well as warm handoff to treatment and

recovery options are vital to long-term recovery. Ensuring continuity of care is a significant opportunity for many individuals in the criminal justice system to successfully access treatment and move forward on the road to recovery. To further advance this strategy, OUR Tillamook has been committed to learning from other successful models currently in practice in Oregon. For example, Provoking Hope, a peer recovery support program, partnered with the Yamhill County Correctional Facility on the launch of a pilot program for MAT for inmates with opioid addictions such as heroin. Yamhill County Sheriff's Office also received funding from OHA to administer MAT while individuals with OUD are in custody. Inmates with a history of using heroin or other opioids who qualify for the program are given the opportunity to start suboxone, a medication that dramatically reduces cravings. To ensure the individual remains in treatment after leaving the facility, Provoking Hope's JMAT Certified Recovery Mentor met with individuals in the MAT program to mentor them, help set them up for after care appointments, and assist in transitioning them onto a successful pathway of recovery. These activities have informed how the Tillamook County Sheriff's Office and AHTM have engaged with incarcerated individuals in need of similar services at the county jail facility and co-located health clinic.

Other key strategies from the RCORP project that demonstrates relevant experience and successful collaboration include the development of an Opioid Crisis Response Team comprised of key community partners to develop a system for sharing information and regular communication to identify emergent overdose trends, isolate the source of overdose spikes, and respond immediately to overdose surge events using a prearranged response strategy stratified according to the severity of the situation. Naloxone is the fastest way to restore breathing to persons experiencing an overdose. Providing naloxone training and supply to law enforcement, first responders, emergency department staff has ensured that responders are equipped to respond to overdose events in Tillamook County. Providing naloxone training and supply to high-dose, long-term opioid therapy patients, patients with OUD, and their family and friends has helped patients at highest risk for opioid overdose to maintain access to potentially lifesaving medicine. Educating physicians in all disciplines and pharmacists on the importance of supplying and prescribing naloxone promotes greater understanding of the need to strictly adhere to prescriber's instructions and ensures patients and their support systems are capable of confidently administering naloxone in incidences of overdose. Providing public awareness information on prescription opioid overdose risk and locations of prescription take-back programs offered through Tillamook Police Department and Rinehart Clinic Pharmacy have reduced the number of pills in circulation and prevented overdoses.

Additionally, CPCCO established a multiagency Overdose Task Force including EMS, fire, law, hospital, mental health, public health, and emergency department (ED) leadership from Northern Oregon counties implementing integrated opioid crisis response efforts with a focus on advancing emergency department screening and protocols, naloxone provision, and post-overdose outreach and follow-up protocol utilizing peer supports. The task force has implemented regional activities for non-fatal overdoses including naloxone distribution and training to persons who experienced overdose and/or family members; screening and referral to treatment, recovery peer mentor support, and outreach; information regarding services for treatment, recovery, and harm reduction; tracking and registry data for continued outreach and outcome monitoring; education to first responders, EDs, peers, and other stakeholders on the strategy; and compassionate, trauma-informed care that aims to create supportive relationships with people who use drugs.

Synergy Health Consulting's Chief Medical Officer and retired Jackson County Public Health Officer, Dr. Jim Shames, has also provided consultation to OUR Tillamook in this space. Dr. Shames convened an Opioid Crisis Response team after a cluster of 10 fatal opioid overdoses in Jackson County within an 8-week period, more fatalities than those of the prior year combined. The Opioid Crisis Response team is comprised of the county Medical Examiner, EMS responders, EDs, state toxicology lab, law enforcement, OHA, and syringe exchange program representatives. Synergy Health Consulting also developed a Drug Overdose Outbreak Plan guidebook for OHA, which provides drug overdose crisis response recommendations and strategies successfully implemented in Oregon counties and nationally.

To elaborate on OSU Extension Service's experience and capacity to serve as the primary research advisor and evaluation partner for the COSSUP grant project, the County and OUR Tillamook would highlight the agency's Coast to Forest: Mental Health Promotion in Rural Oregon initiative, which builds on community strengths to promote mental health and reduce substance abuse in rural Oregon.<sup>4</sup> Working in collaboration with community partners, OSU Extension Service provides resources and programs to increase knowledge and awareness about mental health and substance abuse to reduce stigma and increase helping behaviors in communities. The Coast to Forest collaboration between the OSU Extension Family and Community Health Program and the OSU Center for Health Innovation works on mental health promotion and substance use prevention, with the following overarching goals:

- Improving mental health and well-being
- Expanding training tools and technical assistance through the OSU Extension Service and College of Public Health and Human Sciences
- Building capacity in rural Oregon to prevent and reduce opioid and stimulant use disorders and their consequences, and move people to recovery

The Coast to Forest initiative builds upon existing state and community strengths and resources. This includes a growing network of community health workers, radio stations covering communities' health and wellness, community-level partnerships and an expanding Mental Health First Aid network. Funding for the state and local initiatives was made available through the USDA and SAMHSA for land-grant universities like Oregon State University. Key Coast to Forest programs and activities include:

- **Deploying and training Community Health Workers** to coordinate and provide evidence-based training in two high-need regions of the state;
- **Assessing population mental health needs**, resources and readiness, and conducting strategic planning through the Substance Abuse and Mental Health Services Administration's program and through Community Conversations about Mental Health;
- **Building capacity to address needs** by training community partners in Mental Health First Aid and sharing local mental health resource directories;
- **Implementing health education strategies** to reach broad community audiences, including through local Extension radio programming and educational offerings during Prevention Week;

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<sup>4</sup> <https://extension.oregonstate.edu/coast-forest-mental-health-promotion-rural-oregon>

- **Conducting monitoring and evaluation**, and presenting project results to policymakers and other important audiences;
- **Increasing access to multiple resources** through free-to-access web-based library of on-demand trainings, tools, and technical assistance materials;
- **Presenting de-stigmatizing media training** to provide best practices for covering substance use disorder prevention, treatment and recovery;
- **Conducting Peer Support Fundamentals (PSF) Training** that will provide trainees with increased knowledge, skills and attitudes related to substance use disorders and peer support fundamentals.

Key OSU Extension Service staff and qualifications:

**Marion Ceraso, MHS, MA, Co-Program Director** is an Associate Professor of Practice with Extension Family and Community Health Program, at the Oregon State University College of Public Health and Human Sciences.

- Two decades of experience providing collaborative leadership, training and technical assistance to communities mobilizing to advance local population health and health equity
- developed health promotion curricula and training on opioid prevention for primary care physicians, and worked as an investigative journalist covering community public health issues and as a community organizer in economically distressed communities.

**Allison Myers, PhD, MPH, Co-Program Director** is the Director for the Oregon State University Center for Health Innovation, responsible for launching new projects at the intersection of public health for the College of Public Health and Human Sciences and the state.

- Co-founded two organizations that depend on her expertise engaging community stakeholders and equipping them with the tools for policy, systems, and environmental changes that promote health and well-being.

**Dusti Linnell, PhD, Outreach Coordinator** is a Lincoln and Tillamook county-based Assistant Professor of Practice, Family and Community Health Extension Program at the Oregon State University College of Public Health and Human Sciences has facilitated a national award-winning community partnership in Tillamook County and has been engaged with both Lincoln and Tillamook County health improvement initiatives since 2016.

- Scholarship and expertise in health promotion and disease prevention and her dedication to providing service in her communities positions her well to provide support and open doors to the community partners for the project.

**Robin Maille, MA, MF, Outreach Coordinator** is a Baker and Union county-based Assistant Professor of Practice, Family and Community Health Extension Program at the Oregon State University College of Public Health and Human Sciences.

- Cultivated strong local partnerships and participated on multiple local coalitions

- Trainings in Mental Health First Aid, Trauma Informed Oregon, and Adverse Childhood Experiences (ACES) and her continued professional development around substance abuse (Oregon Opioid Summit)

**Sandi Cleveland Phibbs, PhD, MPH, Evaluator** is a public health and evaluation consultant. As a health educator she has planned, implemented, and evaluated community substance abuse prevention and health promotion programs.

- Expertise is in evaluation design, data collection, and data analysis and interpretation for both qualitative and quantitative studies.
- Currently serving as an evaluator for a three-year project to expand access to opioid treatment in a rural Oregon county.

**Marc Braverman, PhD, Senior Evaluation Consultant** is a national recognized, evaluation research award-winning Professor and an Extension Specialist, Family and Community Health Extension Program at the Oregon State University College of Public Health and Human Sciences.

- Recently evaluated three non-opioid pain treatment centers in northwest Oregon.

**Roberta Riportella, PhD, Senior Collaborator** is Associate Dean for Outreach and Engagement and Leader of the Family and Community Health Extension Program at the Oregon State University College of Public Health and Human Sciences.

- Worked with many state-based agencies, non-profits, and local groups focused on community health

#### **D. Plan for Collecting the Data Required for this Solicitation's Performance Measures**

Over the past three years, OUR Tillamook has demonstrated its ability to track, collect, aggregate, and report data and information from all consortium members to fulfill HRSA reporting requirements, as well as the capacity to work with a HRSA-funded evaluator to take part in a larger, RCORP-wide evaluation. The consortium has also implemented a plan for updating participating entities, the target rural service area, and the broader public on the program's activities, lessons learned, and successes. As a whole, the County and OUR Tillamook consortium members have adequate capacity to fully comply with Measures and Outcomes Tracking System (MOTS)/Medicaid Management Information System (MMIS) reporting requirements and other required data collection and reporting methods to fulfill the terms and conditions of various active public and private grant awards. As an example, the HRSA RCORP grant has required biannual reporting on a robust set of SUD/ODU patient demographics, provider and community member training, and direct clinical services data pertaining to screening, treatment, and referral activities.

OUR Tillamook's health care provider organizations have experienced, dedicated internal data analysts who are responsible for meeting data monitoring and reporting requirements, including two federally qualified health centers who statutorily must complete annual Uniform Data System reporting to maintain their core health center program funding. AHTM also separately contracts with Gary Bess Associates (GBA) as an independent data coordinator and evaluator for

government-funded grants. GBA has extensive experience with HRSA and SAMHSA-funded initiatives, including meeting requirements of the Government Performance and Results (GPRA) Modernization Act of 2010 for organizational clients, web-based data entry, and timely reporting. Ultimately, the COSSUP Project Director, Project Manager, and Researcher will jointly oversee and ensure compliance with all grant data tracking and reporting requirements and deliverables.

In addition to the standard business associate agreements in place to ensure patient privacy and confidential and secure transmission of personal health information in compliance with HIPAA regulations, the County and OUR Tillamook will rely heavily on the Connect Oregon/Unite Us coordinated network of care to maintain continuity of care across the full spectrum of SUD/OD services. The Connect Oregon platform will facilitate partner collaboration through a closed-loop referral system powered by the Unite Us care coordination software. Connect Oregon/Unite Us will greatly assist with the development of our BHRN coordinated care network, allowing us to track outcomes together, identify service gaps and at-risk populations, and ultimately empower members of our community to take ownership of their own health, including SUD/OD affected individuals. Network partners are connected to each other through Unite Us' shared technology platform. Unite Us' intuitive platform supports meaningful collaboration, community-wide care coordination, and secure, bidirectional data sharing. Unite Us builds HIPAA, SAMHSA, 42 CFR Part 2, and FERPA-compliant networks in which appropriate viewing permissions are assigned for sensitive classes of information. All network information is dually protected by secure technology and user procedures. The network is routinely audited for digital security. Consent is required from every person who has a client record in the network before information is shared.

In terms of specific strategies, mediums, and platforms for disseminating information on project activities, lessons learned, best practices, and success stories to participating entities, the target rural service area, and the broader public, the County and OUR Tillamook have implemented the following during the three-year RCORP project period, which will continue during the COSSUP grant period:

- Launch an awareness and education campaign on risks of opioid use through partners' websites, social media, and billboards, to include the sharing of local stories of addiction, as part of our strategy to increase knowledge on opioid basics and overdose prevention;
- Develop and disseminate communication materials and other resources via partners' websites, social media, and email campaigns to increase families, caregivers, and community members' understanding of facts around opioid misuse by targeting overuse of prescription opioids, understanding of addiction and experiences of those suffering;
- Host community town halls at local venues such as faith-based organizations, schools, etc. with messaging designed to decrease stigma related to and build public awareness regarding OUD;
- Enhance/expand existing resource guides for substance misuse prevention, treatment and recovery best practices, programs and policies to be posted on appropriate local, regional, and state website hubs, with annual updates;
- Develop and disseminate educational materials and evidence-based messaging via partners' websites, social media, email campaigns, and print and broadcast media to educate the public about harm reduction techniques, not sharing medications, safe storage of medications, and safe disposal of medications.

- Adopt and share best practices with healthcare providers in emergency department, urgent care, and acute care settings regarding pain prescribing and alternative treatment for pain management, utilizing printed and electronic toolkit resources.

DRAFT

LETTER OF INTENT FOR PURCHASE OF REAL PROPERTY

TO: TILLAMOOK COUNTY BOARD OF COMMISSIONERS (BOC)
201 Laurel Avenue
Tillamook, Oregon 97141

Received

MAR 15 2023

Tillamook County Board of Commissioners

With this Letter of Intent, the undersigned offers to purchase real property pursuant to the process defined by BOC at www.co.tillamook.or.us/gov/boce in accordance with the following terms and conditions:

1. Seller: Tillamook County at address 201 Laurel Avenue, Tillamook, Oregon 97141, 503-842-3403, herein referred to as "Seller".

2. Buyer: Lindsay Emmons
at address
email
telephone, herein referred to as "Buyer".

3. Subject Property: The property that is the subject of this offer, herein referred to as "Subject Property", is identified as: Tax Lot # IN1005CD05500 Account # 62121

4. Purchase Price: Fifteen hundred Dollars and 0 Cents (\$ 1500 .00).

5. Processing Fee: Buyer has enclosed a money order or cashier's check made payable to "Tillamook County" as a processing fee that is not toward or applicable to the Purchase Price in an amount of One Hundred and 00/100 Dollars (\$100.00), herein referred to as "Processing Fee". If BOC rejects this offer, then this Processing Fee is fully refundable. If BOC accepts this offer, then this Processing Fee is nonrefundable. Buyer understands that by defaulting on an accepted offer, Buyer will not be refunded this Processing Fee and will be disqualified from participating in any Tillamook County public land sales.

6. Terms of Purchase: If Purchase Price is less than Twenty Thousand Dollars (<\$20,000), Buyer will receive a Tax Collector's Deed, herein referred to as "Deed", upon Seller's receipt from Buyer of full Purchase Price by money order or cashier's check made payable to "Tillamook County". If Purchase Price is Twenty Thousand Dollars or greater (≥\$20,000), Buyer has the option of a Monthly Installment Contract at a fixed interest rate of ten percent (10%) per annum over a term not exceeding five (5) years for the amount that remains upon Seller's receipt from Buyer of a required minimum down payment of 20% of the Purchase Price by money order or cashier's check made payable to "Tillamook County", herein referred to as "Contract". Buyer is responsible for payment of all Deed or Contract recording fees, which are \$87 for the first page and \$5 for each additional page, by money order, personal check or cashier's check made payable to "Tillamook County Clerk".

IF OFFER IS ≥\$20,000, BUYER WANTS A [X] DEED OR A [ ] CONTRACT.

7. Final Payment: Upon acceptance of this offer, Seller agrees to contact Buyer to finalize the payment arrangements and procedures to complete the sale and property transference from Seller to Buyer.

Lindsay Emmons
Buyer's Signature

3/9/23
Date

\* Fee sent previously  
\$100

LETTER OF INTENT FOR PURCHASE OF REAL PROPERTY

Received

TO: TILLAMOOK COUNTY BOARD OF COMMISSIONERS (BOC)  
201 Laurel Avenue  
Tillamook, Oregon 97141

MAR 15 2023

Tillamook County  
Board of Commissioners

With this Letter of Intent, the undersigned offers to purchase real property pursuant to the process defined by BOC at [www.co.tillamook.or.us/gov/bocc](http://www.co.tillamook.or.us/gov/bocc) in accordance with the following terms and conditions:

- Seller:** Tillamook County at address 201 Laurel Avenue, Tillamook, Oregon 97141, 503-842-3403, herein referred to as "Seller".
- Buyer:** Lindsay Emmons  
at address \_\_\_\_\_  
email \_\_\_\_\_  
telephone \_\_\_\_\_, herein referred to as "Buyer".
- Subject Property:** The property that is the subject of this offer, herein referred to as "Subject Property", is identified as: Tax Lot # 1N1D05CD0540D Account # 62112.
- Purchase Price:** Fifteen hundred Dollars and 0 Cents (\$ 1500 . 00).
- Processing Fee:** Buyer has enclosed a money order or cashier's check made payable to "Tillamook County" as a processing fee that is not toward or applicable to the Purchase Price in an amount of One Hundred and 00/100 Dollars (\$100.00), herein referred to as "Processing Fee". *If BOC rejects this offer, then this Processing Fee is fully refundable. If BOC accepts this offer, then this Processing Fee is nonrefundable. Buyer understands that by defaulting on an accepted offer, Buyer will not be refunded this Processing Fee and will be disqualified from participating in any Tillamook County public land sales.*
- Terms of Purchase:** If Purchase Price is less than Twenty Thousand Dollars (<\$20,000), Buyer will receive a Tax Collector's Deed, herein referred to as "Deed", upon Seller's receipt from Buyer of full Purchase Price by money order or cashier's check made payable to "Tillamook County". If Purchase Price is Twenty Thousand Dollars or greater (≥\$20,000), Buyer has the option of a Monthly Installment Contract at a fixed interest rate of ten percent (10%) per annum over a term not exceeding five (5) years for the amount that remains upon Seller's receipt from Buyer of a required minimum down payment of 20% of the Purchase Price by money order or cashier's check made payable to "Tillamook County", herein referred to as "Contract". Buyer is responsible for payment of all Deed or Contract recording fees, which are \$87 for the first page and \$5 for each additional page, by money order, personal check or cashier's check made payable to "Tillamook County Clerk".

IF OFFER IS ≥\$20,000, BUYER WANTS A  DEED OR A  CONTRACT.

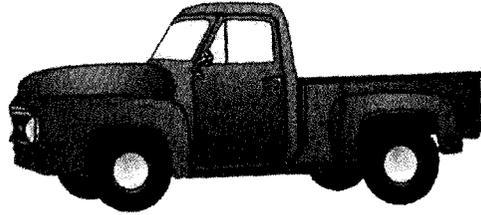
- Final Payment:** Upon acceptance of this offer, Seller agrees to contact Buyer to finalize the payment arrangements and procedures to complete the sale and property transference from Seller to Buyer.

Lindsay Emmons  
Buyer's Signature

3/9/23  
Date



VOUCHERS ARE WORTH 9 CUBIC  
YARDS OF YARD DEBRIS  
APRIL 1 — OCTOBER 31  
PRESENTED BY THE  
OREGON DEPARTMENT OF FORESTRY



Safety Message: Please cover your yard debris load with a tarp.

**NO COMMERCIAL USE**

NAME: \_\_\_\_\_

PHYSICAL ADDRESS: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

VEHICLE LICENSE NUMBER: \_\_\_\_\_

DATE: \_\_\_\_\_

**Participating Transfer Stations**



**Tillamook Transfer Station:**  
1315 Ekloff Rd \* Tillamook, OR 97141 (off Tillamook River Rd 3 miles south of the City of Tillamook) On site phone number: 503-842-2431 Hours: 8am-4pm. Seven days a week

**Manzanita Transfer Station:**  
34995 Necarney Rd \* Manzanita, OR 97130 (between Manzanita and Nehalem) On site phone Number: 503-368-7764 Hours: Thurs-Sun, 10am—4pm; April-Sept Mondays also

**Pacific City Transfer Station:**  
38255 Brooten Rd \* Pacific City, OR 97135 (2 miles SE of Pacific City) On site phone number: 503.354.4383 Hours: 9:00 am—4:00 pm Friday, Saturday & Monday all year; April-Sept 1:00 pm – 4:00pm Sundays also

Acceptable Yard Debris Items:	Unacceptable Items:
tree limbs, leaves, yard and lawn clippings, branches, twigs, shrubs, weeds, woody debris, rose bush clippings	tree stumps, no household trash or plastic bags, sod with dirt



**TAKE CONTROL!**

Help reduce your risk of wildfire in just a weekend. Create a defensible space, a 30' non combustible zone around your home. Defensible space is an effective method to reduce your risk against wildfire.





